Using Alternative Financing to Achieve Deep Energy Retrofits

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The Issue

- Budget Pressure / Capital Funding Constraints
- Repurposing of Federal Property Holdings
- Energy Efficiency / Sustainability Mandates
- Energy Security / Reliability Concerns
- Accountability for Energy Performance

The Challenge

Combining Renovation with ESPC

- Energy retrofits are less costly to implement during major building renovations, but renovations and energy upgrades are usually performed separately
- Combining them requires a method of integrating the performance of a general contractor (performing renovations) and an ESCO (installing energy conservation measures)
- Not easy to coordinate the activities of the two contractors...

Case Study – UESC at ICC-B

Keys to Success

- Coordination
- Partnership
- Innovation
- Reliability
- Flexibility
- Value

ICC-B UESC Development Team



Owner

Office of Director of National Intelligence



Executive Agent

Defense Intelligence Agency



- **Program Management Office (PMO)**
- Markon Solutions



Former NGA Sumner Campus



ICC-B Campus Vision



ICC-B ECM Descriptions

ECM #	ECM Description				
ECM-1	New Central Utility Plant (CUP)				
ECM-2	New AHUs and Fan Powered Terminal Devices with Control Strategies				
ECM-3	Airside Energy Recovery				
ECM-4	Upgrade Campus Wide Energy Management System (EMS)				
ECM-5	New Gas Fired Water Heaters				
ECM-7	Lighting Upgrades and Lighting Controls				
ECM-8	New Backup Generators				
ECM-11	Photovoltaic (PV) Systems				
ECM-13	Solar Domestic Hot Water Generation				
ECM-15	Operations and Maintenance (O&M)				
ECM-18	Additional Back-Up Chiller for Maury Hall				
ECM-19	Smart Power Strips				

ICC-B UESC Program Elements

UESC Structure

- Phase I (Base): CUP Construction
- Phase II: Roberdeau Hall ECMs
- Phase III: Erskine Hall ECMs
- Phase IV: Maury Hall ECMs & PV





Savings Goals

- Reduce up front costs
- Energy efficiency
- Maintenance & Repair cost avoidance

2008 Baseline Campus Model

- Model includes all original campus buildings
- Original distributed chilled water distribution (5,285tons)
- Original central steam system (1,200BHP)
- Mostly 24hr operating schedule
- High internal gains from analyst stations / computer rooms



Adjusted Baseline

- Added the Centrum Building
- Upgrades to building envelope
 thermal performance
- Expanded 3rd floor RH
- Significant increase in window –wall ratio
- Space use based on projected tenants
- Buildings served by existing chilled water / steam system



ECM Modeling Results

- 39% energy usage reduction from 2008 Baseline
- ~ \$2,000,000/yr cost savings from 2008 Baseline
- 47% energy usage reduction from Adjusted Baseline
- ~ \$1,100,000/yr cost savings from Adjusted Baseline

Energy-related (O&M) Savings

Baseline / Existing Conditions

- Multiple Plants (3 separate locations)
- Vintage Equipment; "Breakdown" Maintenance following BRAC decision
- High Pressure Steam Boilers (24/7 monitoring)
- Actual O&M Expenditures, FY2009 (NGA)

Savings Opportunities

- Consolidate Plant Equipment
- Capture Near-Term Repair/Replacement Cost Avoidance
- Condensing Boilers => Manpower Reductions
- Bottoms-up Performance-Based Costing

O&M Savings Value

- \$2.4M for Central Plant (Year 1 value)
- \$2.1M for Campus Buildings (Year 1 value)

Lessons Learned

Combined Financing contributed to the mission capabilities of the Campus

Earlier Calibration with all stakeholders

- Contractual Requirements
- Design Efforts
- Scope Gaps

Scheduling Constraints

Required Instant and Continuous Communication

Additional Examples

Humphreys Engineering Center

USACE Managed Site Adjacent to Ft Belvoir

Combination of Secure/Non-Secure Facilities

Aging Infrastructure

• Large Capital Improvement Needs

Detailed Feasibility Study 2015

• Focused on Cude/Cude Annex Renovation

Proof of Concept for Multi-phase DER Project using Combined Financing

HEC Financial Summary

#	ECM Title	Utilitv Savinos (USD)	Operational Savinos (USD)	Total Savinos (USD)	Price (USD)	Simple Pavback (yrs)
1.1	Install Condensing Boilers	\$22,486	\$0	\$22,486	\$833,756	37.1
2.1	Chiller Plant Optimization	\$57,182	\$0	\$57,182	\$290,311	5.1
3.1	Programmable Thermostats	\$3,290	\$0	\$3,290	\$3,420	1.0
3.2	BAS Upgrade	\$72,322	\$110,210	\$182,532	\$1,172,369	6.4
4.1	AHU Replacement	\$79,490	\$ 0	\$79,490	\$4,479,996	56.4
12.1	WaterConservation: Lowflow Toilets, Sinks	\$11,752	\$0	\$11,752	\$114,238	9.7
12.3	NonChem Water Treatment	\$14,444	\$0	\$14,444	\$169,410	11.7
	Cost of Feasibilitv Studv				\$340,149	
	Project Totals	\$260,965	\$110,210	\$371,175	\$7,403,649	19.9

Required \$1.2*M Capital Contribution* => 50% *Energy Savings*

Conclusions

- Energy Performance Contracting (EPC) represents a viable means for enhancing energy performance in Federal new construction and/or major renovations
- EPC can be used to provide funding for Deep Energy Retrofits that might otherwise be unaffordable
- Blending of EPC and appropriated funding is challenging on many levels – needs buy-in from all stakeholders
- Specific methodology can be adapted during execution to meet evolving program requirements
- Early consideration of blending EPC with appropriations in facilities acquisition strategy development is recommended

Questions?

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